

Govt. of India
Ministry of Human Resource Development
Dept. of School Education and Literacy
Mid-Day Meal Division
PAB-MDM meeting
to consider and approve AWP&B 2019-20
(Date of the meeting: 12.06.2019)



APPRAISAL NOTE
State: Jammu & Kashmir

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a. Issues from appraisal :

- I. Delay in release of Funds for more than 8 Months,
- II. Less coverage of working days (178 against 220 in primary and 179 against 220 in upper primary),
- III. Slow progress in construction of kitchen-cum-stores (4697 (40%) out of 11815 yet to start),
- IV. Procurement of 1311 New Kitchen Devices are yet to be completed,
- V. Poor Coverage under Rashtriya Bal Swasthaya Karyakram (RBSK),
- VI. Use of firewood as mode of cooking in 27% schools,
- VII. Less utilization of MME funds (75%),
- VIII. Less number of schools (only 38%) reporting data under Automated Monitoring System (AMS) during 2018-19.

b. Best Practices:

- I. State Government has established the transfer of funds through e-Transfer.
- II. 199 District Level Steering cum Monitoring Committee meetings held under the Chairmanship of District Collector.

PART A – General Information

1. Basic Information:

(Year 2018-19)

I. NO	Indicators	Status		
1. No. of Institutions		PRY	U PRY	Total
i)	Existing Institutions	13340	9781	23121
ii)	Covered during the year	13340	9781	23121
2. No. of Children				
i)	Approved by MDM-PAB	518694	258304	776998
ii)	Enrolment as on 30.9.2018	621380	320174	941554
ii)	Average No. of children availed MDM during 01.04.2018 to 31.03.2019	409637	204702	614339
3. Coverage of children as per Quarterly Progress Report (QPR)				

i)	Average no. of children availed MDM as per QPR-1	445466	218053	663519
ii)	Average no. of children availed MDM as per QPR-2	380621	204343	584964
iii)	Average no. of children availed MDM as per QPR-3	403529	197132	600661
iv)	Average no. of children availed MDM as per QPR-4	355320	177635	532955
4. No. of Working Days				
i)	Approved for 4 quarters	220	220	220
ii)	Covered during 4 quarters	178	179	179
5. Per unit cooking cost Per child per day (in Rs.)				
AVERAGE UNIT COOKING COST PCPD		4.35	6.51	
State's contributions in cooking cost per child per day		0.44	0.65	

PART- B Review of the Performance of the scheme during 2018-19

- 1. Coverage of children and PGI points:** The PAB-MDM has approved 5,18,694 children at primary and 2,58,304 children at upper primary level, out of which 4,09,637 (79%) children at primary and 2,04,702 (79%) children at upper primary have availed Mid Day Meal on an average basis during the year 2018-19

Stage	PAB-MDM Approval FY 2018-19 (No of Children)	Average number of children availed MDM	% children availed MDM
Primary	518694	409637	79%
Upper Primary	258304	204702	79%
Total	776998	614339	79%

Under “Performance Grading Index (PGI)”, the State of *Jammu & Kashmir* obtained score of **8** against the weightage of 10 for indicator No. 1.3.7 i.e. “% of elementary school’s children taking MDM against target approved in PAB – in Government and aided schools”.

2. School Working Days: The PAB-MDM has approved 220 working days for both primary and upper primary level, out of which Mid Day Meal was served on 178 working days for primary and 179 working days for upper primary. Under Performance Grading Index (PGI), the State of Jammu & Kashmir obtained score of **9** against the weightage of 10 for indicator No. 1.3.8 i.e. “% of days Mid Day Meal served against total working days – Government and aided elementary schools”. During the year, 42 days in Primary and 41 days in Upper Primary School could not be covered due to holidays announced by some of District Administration on account of non-healthy social environment in the State.

3. Delay in release of funds – As per reported by State Government of Jammu & Kashmir, there was a delay of more than Four month in release of funds from State to school. Wherever, It was observed (during the field visit of MHRD Officials) that their was No funds received at School level till December 2018 for FY 2018-19 for MDMS. State Government should establish the mechanism to streamline the Fund flow from State to School by removing multiple channel of fund transfer, so that it could reached to school within 15 days (maximum) from the date of release by Government of India.

4. Kitchen cum Stores : Central assistance of Rs. 8393.63 Lakh has been released during 2006-07 to 2012-13 for construction of 11815 Kitchen-cum-Stores. As on 31.3.2019, construction of Kitchen cum Stores has been completed in 7118 schools and Construction is yet to be started in 4697 Schools due to administrative reasons. The State was advised to

complete the construction of remaining 4697 Kitchen-cum-stores by 30.09.2019 or surrender the funds pertaining to those schools where construction is not possible.

There is no any proposal submitted by State Government of Jammu & Kashmir for either new construction or for repairing of old Kitchen cum stores.

- 5. Kitchen Devices (New as well as Replacement) :** Central Assistance of Rs. 1142.16 lakh has been released from 2006-07 to 2014-15 towards procurement of 22843 units of new kitchen devices. The State of Jammu & Kashmir has reported that Out of 22843 unit of new Kitchen devices, State Government has procured 21532 units of new Kitchen Devices and Procurement is yet to be completed of 1311 unit of new Kitchen Devices due to administrative reasons. The State was advised to complete the procurement of remaining 1311 Kitchen Devices by 30.09.2019.

Central Assistance of Rs. 39.00 lakh has been released during FY 2014-15 towards Replacement of 780 units of old kitchen devices. The State of Jammu & Kashmir has reported that Replacement of all 780 units of old kitchen devices has been completed.

The State of Jammu & Kashmir has proposed Kitchen Devices for 278 New schools with an outlay of Rs.27.80 Lacs which comprises of Rs.25.02 Lacs as Central share and Rs.2.78 Lacs as State share. State has also proposed for Replacement of 22341 units of old Kitchen devices with an outlay of Rs.2894.30 Lacs which comprises of Rs.2604.87 Lacs as Central share and Rs.289.43 Lacs as State share. After detailed discussion, PAB-MDM advised to State Government to first clear their backlog of procurement of 1311 unit of new Kitchen Devices.

- 6. School Nutrition Gardens :** Out of total 23121 schools, 201 schools have Nutrition Garden and setting up Nutrition gardens in another 15 Schools is in-progress. State Government of

Jammu & Kashmir proposes to establish Nutrition Gardens in another 4136 Schools during 2019-20 in convergence with Agriculture / Horticulture Department. After detailed discussion, PAB-MDM approved setting up of School Nutrition Gardens for 4136 schools. State Government has also been advised to develop School Nutrition Gardens in all the schools. Plants may also be grown in small containers, cans, jars, discarded earthen pots, wooden peti, ceramic sinks, food tins, atta bags etc where land is not available. State Government has further been advised to grow whole vegetables, fruits whose all parts viz. stem(banana, bottle guard, pumpkin), leaves(coriander, mint, spinach), flowers(pumpkin flower, morringa) can be consumed.

The assistance will be as per the sharing pattern of the State. State Government will submit their proposal subsequently. The State shall submit the information relating to status of School Nutrition Gardens on quarterly basis. It was suggested that Krishi Vigyan Kendras (KVK), State Horticulture Department, State Rural Development Department etc. may also be roped in for this purpose.

- 7. School Health Programme (Rastriya Bal Swasthya Karyakram, Weekly Iron & Folic Supplement, National Deworming Day etc.) in convergence with other Ministries :** It was observed that the Out of 941554 children, only 756336 (80%) children have been screened for Health checkup under Rashtriya Bal Swasthaya Karyakram (RBSK). Apart from the above, only 440137 (47%) children have been distributed Iron & Folic Acid tables under Weekly Iron and Folic acid Supplementation programme (WIFS) and only 496327 (53%) children have been distributed De-worming Tablets on National De-worming Day (NDD). State Government informed that the matter will be coordinated with State Health Department to ensure 100% children Health Checkup twice a year with better coverage under WIFS and NDD.

Enrolment	No. of Children		
	Health check-up (RBSK)	Iron & Folic Acid tablets (WIFS)	De-worming tablets (NDD)
941554	756336 (80%)	440137 (47%)	496327 (53%)

Secretary, DoSE&L, enquired about the monitoring mechanism adopted by the State for effective implementation of these programmes. The State Government. assured that the matter will be taken up with Health Department for 100% coverage of children.

- 8. Tithi Bhojan :** The Concept of “Tithi Bhojan”, a community participation programme has been already initiated by the Government of Jammu & Kashmir under Mid-Day Meal Scheme by relying on the traditional practice of providing food to large number of people on special occasions such as festivals, anniversaries, birthdays, marriages and days of national importance etc. Under this concept, members of the community provide nutritious and healthy food to the children as an additional food item or full meal on such special occasions/festivals in Jammu & Kashmir. It was emphasized that Tithi Bhojan is not a substitute to Mid - Day Meal and this only supplements or complements Mid - Day Meal.
- 9. Training of Cook-cum-helpers and other capacity building activities:** State Government has informed that the Food Craft Institute Dhammi Nagrota & Institute of Hotel Management, Rajbagh has conducted training programme for 2791 cook-cum-helpers for 10 days during 2018-19. These training has been provided by 196 master trainer of these institute. State Government is advised to organize training of Cook cum Helpers / Refresher courses on yearly basis in a planned manner on various subjects like Healthy & Nutritious meal, cleanliness and hygiene etc. with the convergence of Tourism Department of Jammu & Kashmir.

10. Cooking Competition: The Government of India advised the State to organize cooking competitions at various levels i.e. Block level, District level and State level in all 23121 schools for promoting variety menu. Under this, nutritionists will examine the recipes to ensure compliance with nutrition standards as laid down in Mid-Day Meal guidelines and the judges will also include children because they are the ones for whom the meal is being cooked. The expenditure for these activities will be met from MME component.

11. Supplementary nutritional items (milk, egg etc.) : The State informed that they are planning to provide additional items i.e. Milk, Eggs, Banana from their own resources in all 23121 schools in Jammu & Kashmir, in addition to the Mid Day Meal.

12. Data Entry on MIS-Web Portal: MDM-MIS portal captures information on critical indicators of MDMS. The annual data entry module captures master data on availability of kitchen-cum-stores, kitchen devices, no. of cook-cum-helpers engaged, mode of cooking etc. The monthly data entry module captures data on no. of days Mid Day Meal was served, number of meals served, honorarium paid to cook-cum-helpers engaged, no. of children received IFA tablets, no. of children screened under RBSK etc. The State of Jammu & Kashmir has completed 87% Annual Data entry and 67% for Monthly data entry.

13. Status of implementation of Automated Monitoring System (AMS) : Automated Monitoring System (AMS) has been put in place for real time monitoring of MDMS. Data on number of meals served on the particular day and reasons if meals not served are being captured from schools with no cost to school head masters/teachers. Out of 23121 schools, average daily data has been reported by 9015 (39%) schools on Automated Monitoring System. In this regard, email alerts are being sent to all States/UTs on daily basis from NIC server. The State is requested to ensure that daily data is being reported by 100% schools

on all school working days. Further the State is also advised to analyse the data and use it for better monitoring of the scheme.

14. Usage of Temples, Gurudwaras, Jails etc. : The State Government has decided not to involve any Temples, Gurudwaras, Jails for providing Mid Day Meal.

15. Centralised kitchens : State Government has informed that there is one centralised kitchen has been engaged for Jammu and Samba districts on pilot basis for cooking and serving meal under MDMS.

16. Awareness generation activities : The State Government has informed that advertisement were floated through local leading dailies to create awareness about Mid Day Meal scheme among children and parents. Apart from the above, Jingles were also broadcast through Prasar Bharti and FM Radio. State Government has further informed that the activities will be carried out for awareness generation through Video clips on Nutritious food under MDM, Maintenance of Hygiene, Hand Washing etc. in the State. State Government has planned to disseminate this video on mass scale for awareness generation in community in FY 2019-20. The expenditure for these activities will be met from MME component.

17. Social Audit : As per information provided by State Government, the process of Social Audit has been initiated in four districts viz. Budgam, Ganderbal, Kathua and Ramban through Department of Social Action/Sociology, University of Jammu / Kashmir. The State Government of Jammu & Kashmir was advised to conduct the social audit (twice in an academic year) for MDMS in FY 2019-20 and the report should be shared with MHRD, Government of India. The Social Audit Units (SAU) setup under MNREGA may be actively involved in conducting Social Audit of MDM in all districts. The expenditure for these activities will be met from MME component.

18. Use of LPG: Out of 23121 Schools, 14567(63%) Schools are using LPG as mode of fuel to provide meals under Mid Day Meal Scheme. Apart from the above, 6129 (27%) School are using firewood as mode of fuel due to non-availability of LPG in remote and hilly terrains of the State.

19. Meeting of District level Steering cum Monitoring Committee: As per the information provided by State Government of Jammu & Kashmir, 199 meetings of District level Steering cum Monitoring Committee under the Chairpersonship of the District Collector has taken place. There was no District level Steering cum Monitoring Committee meeting conducted in some of districts namely Srinagar, Ganderbal, Budgam & Baramulla. State Government of Jammu & Kashmir has been advised to ensure that at least one meeting per month at district level is held under the Chairpersonship of the District Collector.

20. Use of Millets / Coarse grains: It was mentioned that Ministry of Agriculture had decided to celebrate 2018-19 as 'Year of nutri cereals (Millets)'. Millets may continue to be used this year also. It was suggested that the State Government may explore the possibilities to introduce millets in Mid Day Meal Scheme.

Part C: State Govt.'s Proposals and PAB -MDM Approvals for 2019-20

S. No.	Component	PAB Approval 2018-19	Proposal for 2019-20	Recommendations for 2019-20
1	Institutions			
1.1	Primary	13360	13340	13340
1.2	Upper Primary	9770	9781	9781
2	Children			
2.1	Primary	518694	611994	445466
2.2	Upper Primary	258304	315757	218053

2.3	NCLP	Nil	Nil	Nil
3	Working Days			
3.1	Primary	220	220	220
3.2	Upper Primary	220	220	220
3.3	NCLP	Nil	Nil	Nil
4	Cook cum Helper			
4.1	Primary	17772	17772	17772
4.2	Upper Primary	15496	15496	15496
5	Drought			
5.1	Children (Pry)	0	0	0
5.2	Children (U Pry)	0	0	0
5.3	Working days	0	0	0
5.4	Cook-cum-helpers	0	0	0
6	Non-Recurring			
6.1	Kitchen-cum-Stores (KS)	NIL	NIL	NIL
6.2	Repair of Kitchen-cum-stores (KS)	-	NIL	NIL
6.3	Kitchen Devices (KD) (New)	NIL	278	NIL
6.4	Kitchen Devices (KD) (Replacement)	NIL	22341	NIL
6.5	Flexible funds for new interventions			
6.5.1	Supplementary Kitchen over and above existing provisions (including additional items already being provided by State) – <i>No. of children</i>	NIL	NIL	NIL
6.5.2	School Kitchen Gardens	--	(436) Proposal awaited	(436) Proposal awaited
6.5.3	..... Any other proposal	--	NIL	NIL
6.5.4	..... Any other proposal	--	NIL	NIL
7	Central Assistance (Rs in Lakh)			

7.1	Regular	Rs. 11468.65 Lacs	Rs. 13729.12 Lacs	Rs.10656.65 Lacs
7.2	Drought	NIL	NIL	NIL
7.3	Kitchen cum Store	NIL	NIL	NIL
7.4	Repair of Kitchen-cum-stores	-	NIL	NIL
7.5	Kitchen Devices (new)	NIL	25.02	NIL
7.6	Kitchen Devices (Replacement)	NIL	2604.87	NIL
7.7	Flexible funds for new interventions	-	Proposal awaited	Proposal awaited
7.8	Grand Total	Rs. 11468.65 Lacs	Rs.16359.01 Lacs	Rs.10656.65 Lacs

Appendix-1

Jammu & Kashmir

QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2019-20

A. Food grains

SI. No.	Stage	No. of Children	Working days	Quantity (in MTs)
1	Primary (@ 100 gms per child per school day) (445466 Children x 220 days x 100 gms)	445466	220	9800.25
2	U. Primary (@150 gms per child per school day) (218053 Children x 220 days x 150 gms)	218053	220	7195.75
3	NCLP (@150 gms per child per school day)	0	0	0.00
4	Drought			
4.1	Primary	Nil	Nil	Nil
4.2	Upper Primary	Nil	Nil	Nil
TOTAL		663519		16996.00

B. Cost of Food-grains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)

SI. No.	Component/norm	Amount admissible (Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains @ Rs. 3000/- per MT for 6839.15 MT rice (445466 Children x 220 days x 100 gms x Rs.3000 per MT)	294.01
2	Unit Cooking Cost- Rs. 4.35 per child per day	
2.1	Central Share @ Rs.3.91 per child per day (445466 Children x 241 days x Rs.3.91)	3831.90
2.2	Minimum Mandatory State Share @ Rs.0.44 per child per day (445466 Children x 220 days x Rs.0.44)	431.21

3	Transportation Cost @ Rs. 1350/- Per MT food grains (445466 x 220 days x 0.0001 MT x Rs.1350.00)	132.30
4	Honorarium for cook cum Helper	
4.1	Central Share - @ Rs.900/-for 10 months) (17772 x Rs.900 x 10 months)	1599.48
4.2	State Share - @ Rs.100/-for 10 months) (17772 x Rs.100 x 10 months)	177.72
5	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cost of Transport Assistance, iii) Cooking cost and iv) Cost of Honorarium to Cook cum Helpers	158.16
Total Central Share for Primary		6015.85

Upper Primary		
6	Cost of Food grains @ Rs. 3000/- per MT for 7090.28 MT rice (218053 Children x 220 days x 150 gms x Rs.3000 per MT)	215.87
7	Unit Cooking Cost- Rs. 6.51 per child per day	
7.1	Central share @ Rs.5.86 per child per day (218053 Children x 220 days x Rs.5.86)	2811.14
7.2	Minimum Mandatory State Share @ Rs. 0.65 per child per day (218053 Children x 241 days x Rs.0.65)	311.82
8	Transportation cost @ Rs. 1350/- Per MT food grains (218053 x 220 days x 0.00015 MT x Rs.1350.00)	97.14
9	Honorarium for cook cum Helper	
9.1	Central Share - @ Rs.900/-for 10 months) (15496 x Rs.900x 10 months)	1394.64
9.2	State Share - @ Rs.100/- for 10 months) (15496 x Rs.100x 10 months)	154.96
10	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cost of Transport Assistance, iii) Cooking cost and iv) Cost of Honorarium to Cook cum Helpers	122.01
Total Central Share for Upper Primary		4640.80

NCLP		NIL
11	Cost of Food grains @Rs. per MT	
12	Unit Cooking Cost- Rs. 6.51 per child per day	
12.1	Central share @ Rs. per child per day	
12.2	Minimum Mandatory State Share @ Rs. per child per day	
12.3	Transportation cost @ Rs. Per MT food grains	
12.4	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost and iii) Cost of transportation	
Total Central Share for NCLP		
Total of Central Share (Primary + Upper Primary + NCLP)		10656.65

D. Drought (If Applicable)-

Nil

Sl. No.	Component/norm	Amount admissible
		(Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains @ Rs. per MT	
2	Unit Cooking Cost- Rs. per child per day	
2.1	Central Share @ Rs. per child per day	
2.2	Minimum Mandatory State Share @ Rs. per child per day	
3	Transportation Cost @ Rs. Per MT food grains	
4	Honorarium for cook cum Helper	
4.1	Central Share - @ Rs. for..... months)	
4.2	State Share - @ Rs. for..... months)	
5	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	

Total Central Share for Primary (Drought)		
Upper Primary		
6	Cost of Food grains @Rs. per MT	
7	Unit Cooking Cost- Rs. 6.51 per child per day	
7.1	Central share @ Rs. ....per child per day	
7.2	Minimum Mandatory State Share @ Rs. per child per day	
8	Transportation cost @ Rs Per MT food grains	
9	Honorarium for cook cum Helper	
9.1	Central Share - @ Rs for..... months)	
9.2	State Share - @ Rs for..... months)	
10	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	
Total Central Share for Upper Primary (Drought)		
Total Primary + Upper Primary (Drought)		

D. Non-recurring

Sl. No.	Component	Amount admissible (Rs in Lakh)
1	Kitchen-cum-store	NIL
2	Repair of Kitchen-cum-store	NIL
3	Kitchen Devices (New)	NIL
4	Kitchen Devices (Replacement)	NIL
5	Flexible funds for new interventions	Proposal awaited
5.1	Supplementary Kitchen over and above existing provisions (including additional items already being provided by State)	NIL
5.2	School Kitchen Gardens	
5.3	..... Any other proposal	NIL
5.4	..... Any other proposal	NIL
Total Central Share (Non-recurring)		NIL

E. Total Requirement of Funds for 2019-20

(Rs. in Lakh)

Component		Centre Share	Minimum Mandatory State share
Recurring	Normal	10656.65	1075.71
	Drought	0.00	0.00
Non- recurring		0.00	0.00
Grand Total		10656.65	1075.71

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